

**Impact of ramp metering queue override on the capacity of
an isolated freeway merge**

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1 ABSTRACT

2 Freeway ramp metering is an effective control strategy to preserve freeway capacity, reduce
3 freeway delays, and improve travel time reliability. The ramp metering operation may cause on-
4 ramp queue spillback that interferes with the adjacent surface streets. In such situations, most
5 ramp metering systems employ a “queue override” function, which temporarily suspends ramp
6 metering to dissipate the on-ramp queues. A detailed field study was performed at a metered
7 freeway on-ramp merge in San Jose, California using video recordings. The analysis of the
8 collected field data over a two week period show that the freeway bottleneck discharge flow is
9 reduced by 10% on the average when the queue override is activated. The paper provides
10 suggestions for managing queue spillbacks at metered on-ramps.

1 INTRODUCTION

2 A bottleneck is defined as a point where the traffic demand exceeds the normal freeway capacity,
3 resulting in formation of queues upstream of that location and free-flowing traffic downstream.
4 The bottleneck is called “active” when traffic flow through the bottleneck is not affected by
5 downstream restrictions (spillback from downstream bottlenecks). Recurrent bottlenecks occur
6 on the same location and time periods of the day. Their behavior and characteristics are
7 reproducible over many days. Typically the bottleneck remains active throughout the peak
8 period(s). Traffic queues dissipate from the back as *traffic demand drops* below the available
9 capacity. On the other hand, non-recurrent bottlenecks due to incidents generally have shorter
10 duration, although some major incidents may last a long time. Non-recurrent bottlenecks are
11 non-reproducible since incidents are random events and may occur anywhere in the freeway
12 system. Furthermore, traffic queues dissipate from the front following the incident removal, i.e.
13 when the *normal capacity is restored*.

14 There are various bottleneck types depending on their location and causes. At freeway
15 merging areas, vehicles entering from the on-ramp trigger traffic breakdown forming a
16 bottleneck in the main lanes shortly downstream of the merge point. The capacity of a freeway
17 bottleneck is defined as the maximum sustained flow it discharges under prevailing traffic and
18 roadway conditions, provided that the freeway’s outflow is not impeded by exogenous
19 restrictions such as queue spillback from further downstream. High entry volumes at on-ramps
20 cause flow breakdown that reduces the discharge flow of the freeway bottleneck. This
21 phenomenon is referred as “capacity drop” and has been well documented and examined in many
22 empirical studies (1-9). These empirical studies suggest that capacity drop typically entails a 5%
23 to 15% reduction in the bottleneck discharge flow. In addition, many have proposed
24 mathematical models to explain capacity drop (10-13). The latest edition of the Highway
25 Capacity Manual recommends applying a 7% reduction to the freeway bottleneck capacity when
26 there is significant merging traffic from an on-ramp, in order to account for capacity drop and
27 breakdown near merging areas (14).

28 Freeway on-ramp metering has been extensively used as a traffic control strategy to
29 regulate the entry of the on-ramp vehicles in order to prevent congestion and preserve the
30 freeway capacity, thus avoiding the capacity drop. The effectiveness of ramp metering has been
31 demonstrated in several field studies (5, 15, 16), as well as simulation studies (17-20). Additional
32 benefits of ramp metering include accident reduction, improved freeway travel time, and better
33 travel time reliability (21).

34 The ramp metering operation may create long queues at the on-ramps that may exceed
35 the queue storage and interfere with the operation of the adjacent surface street network. This is a
36 common occurrence on California freeways because most of the on-ramps do not provide
37 sufficient queue storage (22). Most of the operational ramp metering systems employ a “queue
38 override” feature that is intended to prevent the on-ramp queue from obstructing traffic
39 conditions along the adjacent surface streets (23, 24). The override is triggered whenever a
40 sensor placed at the entrance of the on-ramp detects a potential queue spillover of the on-ramp
41 vehicles on the adjacent surface streets. This clears the on-ramp queue by temporarily turning off
42 ramp metering. Unfortunately, this approach may reduce the effectiveness of the employed ramp
43 metering systems during the time of the highest traffic demand, when the ramp metering is most
44 needed. Currently, the Highway Capacity Manual does not include analysis procedures to
45 account for both impacts of ramp metering on surface streets, the impacts of queue spillback, as
46 well as the effect of queue override on freeway bottleneck capacity. This has been recognized as

1 a significant research need and is expected to be addressed in an upcoming NCHRP research
2 project (25).

3 The objective of the study described in this paper is to provide empirical evidence on the
4 queue override on the capacity of freeway merge bottlenecks, and suggest possible approaches to
5 managed on-ramp queue spillback when freeway ramp metering is in operation. The research is
6 part of a larger research project on freeway arterial coordination.

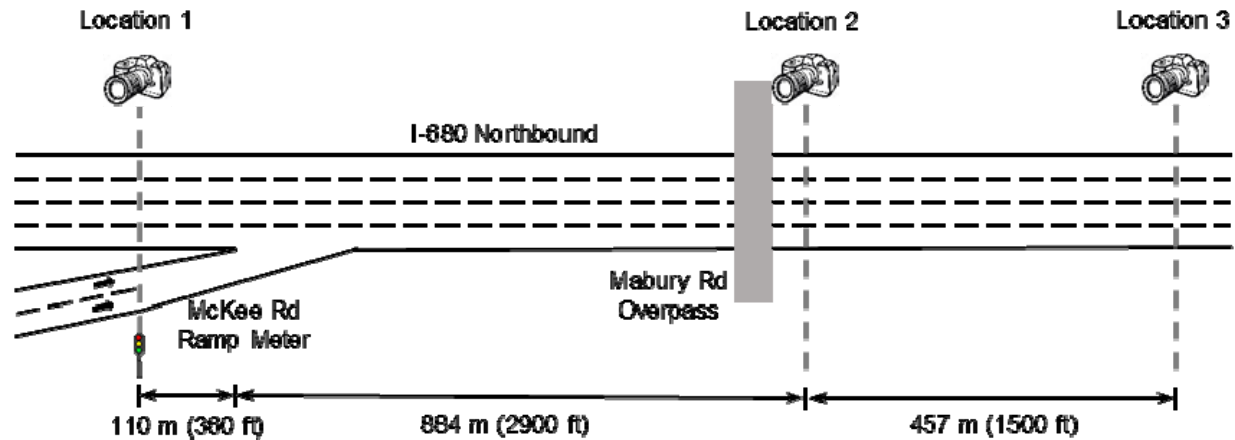
7 The rest of the paper is organized as follows: The next section provides an overview of
8 the current state of queue override and its relevant literature. The following section summarizes
9 the locations and procedures used to collect empirical data. The next section analyzes the
10 observations made based on the field data. The final section summarizes the study findings and
11 recommendations.

12 **BACKGROUND: QUEUE OVERRIDE**

13 Several transportation agencies that operate ramp metering on their freeways employ queue
14 override as a part of their ramp metering algorithm to prevent queue spillback. In Seattle,
15 Washington the ramp metering rate is increased based on how far the on-ramp queue has
16 propagated upstream (26). In Nevada and Texas the ramp metering is temporarily suspended,
17 operation known as queue flush (27, 28), once queue spillback is detected. In California (29) and
18 North Carolina (30) the queue override algorithm increases the metering rate to the maximum
19 allowable value (typically 900 veh/hour/lane) to alleviate on-ramp queue spillback. Furthermore,
20 ramp metering in Minneapolis, Minnesota employs a combination of the queue override
21 approaches adopted in California and Texas (31). There has been very limited empirical evidence
22 that quantifies the impact of queue override on freeway bottleneck capacity. Chilukuri et al. (32)
23 conducted an empirical study on the effect of queue flush for short time intervals of 30 to 75
24 seconds. However, there was no evidence in the study suggesting that the bottleneck was isolated
25 from exogenous restrictions, and the queue override was the only cause of capacity drop. There
26 is no other empirical study that quantifies the impact of queue override, especially for metering
27 at maximum allowable rate, an approach employed in California and North Carolina.

28 **DATA COLLECTION**

29 This section describes the freeway bottleneck selected for this empirical study. Figure 1 shows
30 the selected site, an isolated merge of northbound Interstate 680 in San Jose, California. The on-
31 ramp consists of two lanes upstream of the ramp meter, and the two lanes merge into a single
32 lane before reaching the freeway mainline. The ramp meter restricts the flow of on-ramp
33 merging traffic and ensures smooth merging operation of the two on-ramp lanes by alternating
34 the green times assigned to each on-ramp lane. The metering system operates under the local
35 traffic responsive demand-capacity approach. The metering rates are assigned based on
36 thresholds of freeway mainline occupancies immediately upstream of the merging area. The
37 maximum sustained flow of this bottleneck is typically observed during the morning peak (7:00
38 AM – 9:00 AM).



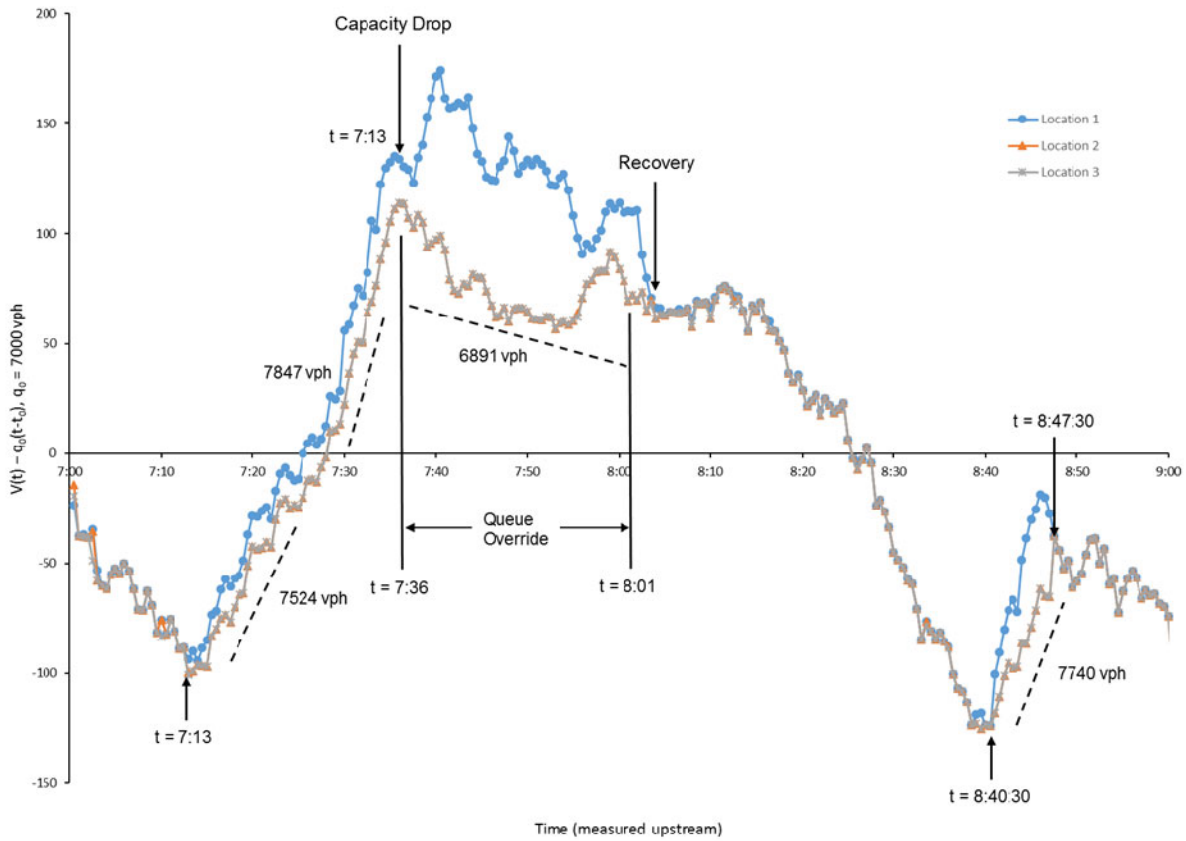
1
2 **Figure 1. Study site: northbound Interstate 680 in San Jose, California.**

3 The queue override algorithm of this site, typically activated from 7:30 AM to 8:00 AM,
4 increases the ramp metering rate by 100 veh/hour/lane as soon as queue spillover is detected at
5 the entrance of the on-ramp, and by another 100 veh/hour/lane if queue spillover continued in the
6 next 30 second cycle, until it reaches the maximum rate of 900 veh/hour/lane. Video cameras
7 were placed upstream and downstream of the McKee Rd. on-ramp merge during the study
8 periods of May 9, 2016 to May 13, 2016 and May 16, 2016 to May 20, 2016, and the camera
9 locations are shown in Figure 1. Video cameras instead of loop detectors were used to ensure
10 high accuracy and better resolution. The camera placed upstream recorded all four mainline lanes,
11 as well as the McKee Rd. on-ramp. The third camera was placed to ensure the absence of
12 exogenous restrictions such as queue spillback from the bottlenecks further downstream. The
13 records of the frequency and duration queue override activation were provided by Caltrans
14 District 4, the agency that operates the freeway ramp meters at this site. Lastly, there were no
15 major incidents or weather events during the selected study period.

16 Vehicle count at each location and each 30 second interval was extracted from the video
17 data, and the bottleneck discharge rates during periods of active and inactive queue override,
18 respectively, were compared.

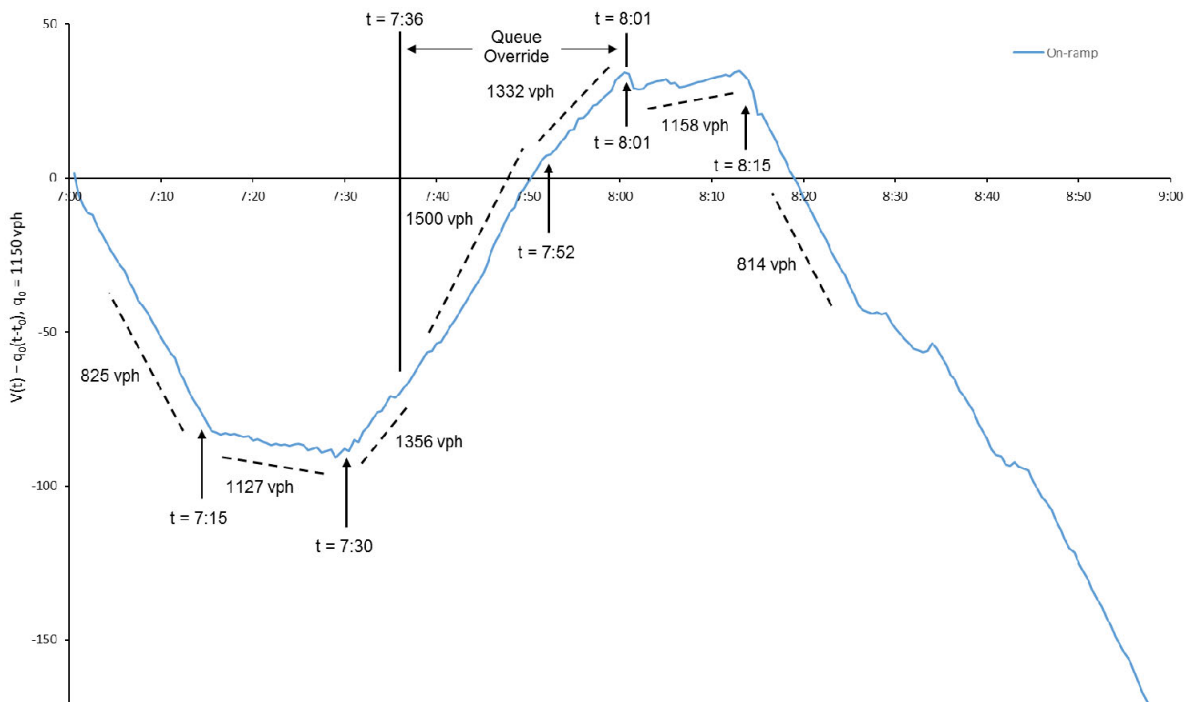
19 **OBSERVATIONS AND DATA ANALYSIS**

20 Figure 2 shows the curves for cumulative vehicle count of the mainline lanes, obtained at all
21 three cameras locations shown in figure 1, vs time, t . The curves were plotted to display virtual
22 departures as a function of time at location 3 in figure 1 (33). The vertical displacement between
23 the curves is the excess accumulation on the freeway segment of interest due to the limited
24 capacity, and the area between the curves indicate the total delay of the freeway system. Figure 3
25 shows the curves for cumulative vehicle count of the on-ramp vs time, t . The data presented in
26 the figures 2 and 3 were collected on Tuesday, May 10, 2016.



1
2

Figure 2. May 10, 2016: $O(t)$ curves for locations 1 through 3.



3

4

Figure 3. May 10, 2016: $O(t)$ curves for McKee Rd. on-ramp.

1 The vertical scales in figures 2 and 3 were modified by plotting on the oblique coordinate
 2 system, in order to make the excess accumulation (vertical displacement) clearly noticeable by
 3 visual inspection (34). $O(t)$, the oblique coordinate transformation of the cumulative vehicle
 4 count, $V(t)$, is described by the following:

$$V(t) - q_0(t - t_0) \quad (1)$$

5 where q_0 is the specified reference value of flow and t_0 is the specified reference value of initial
 6 time.

7 The $O(t)$ curves shown in figure 2 reveal that the arrival rate at location 1 was relatively
 8 low and the freeway was free-flowing (all three curves overlap) from $t = 7:00$ to $t = 7:13$.
 9 Video data from location 1 also show that the observed on-ramp flow is relatively low at about
 10 825 vph, as described by the $O(t)$ curve in figure 3. This corresponds to the prescribed restrictive
 11 metering rate of 400 vph/lane for the period of $t = 7:00$ to $t = 7:15$. The variation in actual
 12 ramp flow can be attributed to variability in green times, driver behavior, etc.

13 Immediately after $t = 7:13$, the curves for locations 1 and 2 shown in figure 2 began to
 14 diverge as the freeway transitions from free-flow condition to queueing. At $t = 7:15$, the
 15 prescribed ramp meter rate increased from 400 vph/lane to 600 vph/lane, as indicated by the
 16 ramp flow of 1156 vph in figure 3. Despite the increase in on-ramp merging traffic, the
 17 bottleneck outflow remained high at 7524 vph during the initial period of queueing, as shown by
 18 the dashed lines.

19 Queueing continued at $t = 7:30$, when the prescribed ramp meter rate increased to 700
 20 vph/lane (indicated by the ramp flow of 1356 vph in figure 3). Under the less restrictive ramp
 21 meter rate, the outflow of the bottleneck slightly increased to 7847 vph, shown in figure 2 by the
 22 dashed line.

23 However, the high outflow persisted only until $t = 7:36$, when sufficient on-ramp
 24 queue spillback prompted the activation of queue override based on records obtained from the
 25 Caltrans District 4. Queue override gradually increased the meter rate by 100 vph/lane every 30
 26 second cycle until the meter rate reaches the maximum allowable value of 900 vph/lane. As
 27 indicated by the dashed line in figure 3, the on-ramp flow exceeded the expected 1400 vph after
 28 $t = 7:36$, at 1500 vph. The observed on-ramp flow was less than expected value of 1800 vph
 29 under the maximum meter rate because queues already formed at and near the merging area
 30 physically restricted the number of vehicles entering the freeway from the on-ramp. As shown in
 31 figure 2, queueing persisted after $t = 7:36$. The arrival rate remained high but the outflow of the
 32 bottleneck diminished, indicated by the downward trending $O(t)$ curve at location 2.

33 Queue override continued but the on-ramp flow began to diminish from 1500 vph to 1352
 34 vph at $t = 7:52$ because queue spillback occurred less frequently therefore queue override was
 35 not constantly activated. This explains the slight increase in the bottleneck outflow, indicated by
 36 the curve for location 2.

37 As shown in figure 3, queue override ended at $t = 8:01$ and the on-ramp flow returned
 38 to 1158 vph; this corresponds to the prescribed meter rate of 600 vph/lane for $t = 8:00$ to
 39 $t = 8:15$. Despite the relatively high on-ramp flow, the overall arrival rate at location 1 was
 40 relatively low, which led to free-flow conditions. The free-flow condition persisted after

1 $t = 8:15$, when the on-ramp flow reduced to 814 vph due to the change in prescribed ramp
 2 meter rate; except for a brief period ($t = 8:40:30$ to $t = 8:47:30$) of surge demand that
 3 resulted in queuing and a high outflow of 7740 vph.

4 Further inspection of the $Q(t)$ curves for location 2 and location 3 reveals that the
 5 segment between these locations remained free-flowing for the entire study period (both curves
 6 always overlapped). Thus the bottleneck was isolated and located between location 1 and
 7 location 2. Furthermore, queue persisted during the period of queue override. Therefore, the
 8 observed reduction in the bottleneck outflow during $t = 7:36$ to $t = 8:01$ was not a result of a
 9 reduction in traffic demand nor the result of an exogenous downstream restriction but the result
 10 of queue override. According to figure 2, the bottleneck outflow during queue override
 11 diminished to an average of 6891 vph, a reduction of 12.18% in comparison with the bottleneck
 12 outflow immediately before queue override was activated.

13 Table 1 provides an overview of the observed freeway bottleneck capacities prior to and
 14 during queue override for the two week study period. There were slight variations in the
 15 percentages of capacity drop observed in different days. The observed capacities prior to and
 16 after the activation of queue override vary by the day of the week, for instance, the observed
 17 capacities on Tuesday May 10, 2016 and May 19, 2016 were higher than those of the other days.
 18 Furthermore, the duration of queue override and capacity drop was about 25 to 30 minutes on
 19 average, with the exception of a 15 minute duration on Tuesday May 17, 2016 and a 40 minute
 20 duration on Wednesday May 18, 2016. In addition to the day to day variation, the capacity drop
 21 can be slightly more severe during the first few minutes of queue override, for example, on
 22 Thursday May 19, 2016. Overall, the observations suggest that queue override diminishes the
 23 bottleneck outflow by an average of 10%.

24 **Table 1. Freeway bottleneck capacities during morning peaks.**

	Freeway bottleneck outflow (vph)		% difference
	Before queue override	After queue override	
Week 1			
May 9, 2016 (Monday)		Not activated	
May 10, 2016 (Tuesday)	7847	6891	-12.81
May 11, 2016 (Wednesday)	6752	6058	-10.28
May 12, 2016 (Thursday)		Downstream spillback	
May 13, 2016 (Friday)		Not activated	
Week 2			
May 16, 2016 (Monday)		Not activated	
May 17, 2016 (Tuesday)	7214	6672	-7.51
May 18, 2016 (Wednesday)	7109	6493	-8.67
May 19, 2016 (Thursday)	7532	6612	-12.21
May 20, 2016 (Friday)		Not activated	
Overall	----	----	-10.30

25 **DISCUSSION AND CONCLUDING REMARKS**

1 Freeway ramp metering is an effective control strategy to preserve freeway capacity, reduce
2 freeway delays, and improve travel time reliability. The ramp metering operation may cause on-
3 ramp queue spillback that interferes with the adjacent surface streets. In such situations, most
4 ramp metering systems employ a “queue override” function, which temporarily suspends ramp
5 metering or relaxes the metering rate to dissipate the on-ramp queues. The activation of queue
6 override reduces the effectiveness of ramp metering and increases freeway delay.

7 Currently, there are no empirical data on the impacts of queue override and freeway
8 operating conditions. The Highway Capacity Manual does not have any analysis procedures to
9 account for the impact of on-ramp queue spillback and queue override. There is a need to
10 understand the impacts of queue override, and develop approaches for avoiding queue spillback.

11 A detailed field study was performed at a metered freeway on-ramp merge in San Jose,
12 California using video recordings. The analysis of the collected field data show that the
13 bottleneck discharge flow is reduced by 10% on the average when the queue override is activated.

14 Several approaches have been proposed and implemented for managing queue spillback
15 at metered freeway on-ramps. Extending the on-ramp to allow more queue storage is an effective
16 geometric solution, but it cannot be implemented in most situations because of physical
17 constraints and environmental concerns. A number of ramp metering algorithms include
18 procedures to adjust on-line the metering rate to avoid queue spillback based on measurement of
19 the on-ramp queue length (35). However, these approaches require extensive detector placement
20 and very accurate real-time data, which make the algorithms hard to implement in most freeway
21 control systems. Coordinated control of ramp meters and adjacent traffic signals may prevent
22 spillback and a number of efforts are under way as part of the Integrated Corridor Management
23 (ICM) initiative to manage facilities and systems comprised of freeways and arterial streets (36).

24 Independent signal control along the parallel arterials may lead to large platoons of
25 vehicles entering the on-ramps with insufficient storage space creating queue spillback, which in
26 turn blocks the arterial intersection reducing its carrying capacity. Kan et al. (37) recently
27 developed a simple and readily implementable signal control strategy that adjusts the signal
28 cycle length and green times at the adjacent intersection taking into consideration the on-ramp
29 metering rate and storage queue. Simulation tests on a real world freeway-arterial corridor
30 showed improvements in freeway and system-wide throughput and delay with modest delay
31 increase for the arterial traffic. A field test of the strategy is planned for late 2018. The field test
32 will provide additional empirical evidence on impacts of the implemented control of traffic
33 performance that can be also used in Highway Capacity Manual methodologies development.

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40 **AUTHOR CONTRIBUTION**

41 The authors confirm contribution to the paper as follows: study conception and design:
42 Alexander Skabardonis, Xingan (David) Kan, Xiao-yun Lu; data collection: Xingan (David) Kan;
43 analysis and interpretation of results: Xingan (David) Kan, Alexander Skabardonis, Xiao-yun Lu;

- 1 draft manuscript preparation: Xingan (David) Kan, Alexander Skabardonis. All authors reviewed
- 2 the results and approved the final version of the manuscript.

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